

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W
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O P 222130Z OCT 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2267

INFO AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY HELSINKI PRIORITY

AMEMBASSY LISBON PRIORITY

AMEMBASSY OSLO PRIORITY

AMEMBASSY STOCKHOLM PRIORITY

AMEMBASSY THE HAGUE PRIORITY

S E C R E T USNATO 5048

EXDIS

E.O. 11652: GDS, 12-31-81

TAGS: PFOR, UN, PO

SUBJECT: RECOGNITION OF GUINEA-BISSAU

REF: A) STATE 208581 (NOTAL); B) STATE 208369

1. IN PRIVATE CONVERSATION WITH LUNS ON OCTOBER 22 I BROUGHT UP RECOGNITION OF GUINEA-BISSAU, A SUBJECT WITH WHICH LUNS WAS FAMILIAR. I TOLD THE SECRETARY GENERAL I WAS ASKING AT THE REQUEST OF SECRETARY KISSINGER WHETHER HE WOULD MAKE A PLEA IN THE NAME OF NATO SOLIDARITY TO THE NORWEGIAN AND DANISH PERMREPS TO URGE THEIR GOVERNMENTS TO TAKE NO ACTION RE RECOGNITION OF GUINEA-BISSAU. LUNS REPLIED IMMEDIATELY THAT FOR ANY NATO MEMBER TO RECOGNIZE THE PAIGC "WOULD BE A DISASTER." HE QUICKLY ADDED THAT IF THESE TWO SCANDINAVIAN COUNTRIES SHOULD DO SO, THE HAGUE WOULD FOLLOW RIGHT ON THEIR HEELS.

2. NOTING THAT THE PAIGC HAS NO TERRITORY, NO CAPITAL, AND NO ADMINISTRATIVE APPARATUS, LUNS SAID THAT THOSE WHO HAVE RECOGNIZED THIS ORGANIZATION HAVE DONE SO AS A PURELY POLITICAL ACT. HOWEVER, HE THOUGHT IT BETTER IF THESE TECHNICAL POINTS ABOUT THE PAIGC FAILING IN EVERY FACTUAL CRITERION FOR RECOGNITION COULD BE
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MADE TO THE ALLIES BY ME. HE SPECIFICALLY SUGGESTED THAT I DO SO AT THE PERMREPS LUNCH ON OCTOBER 23. LUNS SAID THAT A GENERAL PERMREP LUNCH DISCUSSION OF TECHNICALITIES IN DIPLOMATIC RECOGNITION WOULD PROVIDE A GOOD TOUCHSTONE FOR HIM TO LATER MAKE PERSONAL

AND PRIVATE REPRESENTATIONS TO THE NORWEGIAN AND DANISH PERMREPS
IN THE NAME OF NATO SOLIDARITY.

3. LUNS DID NOT CONDITION HIS WILLINGNESS TO UNDERTAKE THESE
BILATERAL DEMARCHES UPON PRIOR GENERAL DISCUSSIONS AT THE LUNCH,
BUT IT WAS CLEAR THAT HE PREFERS THERE BE DISCUSSION OF THE
TECHNICAL ARGUMENTS PRIOR TO HIS MORE LOFTY APPROACH. I SUGGESTED
THAT I SPEAK TO OTHER PERMREPS INDIVIDUALLY BUT LUNS THOUGHT
THE PERMREP LUNCH WAS THE BEST WAY.

4. THERE ARE ADVANTAGES TO BRINGING UP GUINEA-BISSAU PROBLEM IN
THE GENERAL LUNCHEON FORUM. FOR ONE, IT WOULD BE A DIRECT
DEMONSTRATION TO PORTUGAL THAT WE ARE TRYING TO BE HELPFUL ON
THIS ISSUE. HOWEVER, I HAVE RESERVATIONS ABOUT CONVERSATION
POSSIBLY TAKING A DIVISIVE TURN. REQUEST DEPARTMENT INSTRUCTIONS
WHETHER TO DISCUSS THIS MATTER WITH THE PERMREPS ASSEMBLED OR
WHETHER TO MAKE CONTACT WITH ALLIES INDIVIDUALLY OR NOT AT ALL.

5. IN EITHER CASE WHILE REF B GIVES SOME INFORMATION AND
REASONING FOR U.S. STAND ON NON-RECOGNITION OF GUINEA-BISSAU,
I WOULD WISH TO HAVE MORE PRECISE FACTS AND FIGURES FOR TECHNICAL
AND LEGAL DISCUSSION WITH PERMREPS, SPECIFICALLY, PERCENTAGES OF
POPULATION AND GEOGRAPHY IN INSURGENT CONTROL, PERCENTAGES UNDER
CONTESTED CONTROL, PRECEDENTS IN DIPLOMATIC PRACTICE FOR RECOGNITION
OR WITHHOLDING RECOGNITION UNDER SIMILAR CIRCUMSTANCES, INTERNATIONAL
LAW CITATIONS, AND ANY OTHER FACTUAL DATA THAT MIGHT BE HELPFUL.

6. ACTION REQUESTED: INSTRUCTIONS BY OOB OCTOBER 23.

RUMSFELD

SECRET

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 22 OCT 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: cunninfx
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO05048
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS, 12-31-81
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731064/abqcectx.tel
Line Count: 87
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: A) STATE 208581 (NOTAL); B) STATE 208369
Review Action: RELEASED, APPROVED
Review Authority: cunninfx
Review Comment: n/a
Review Content Flags:
Review Date: 16 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16-Aug-2001 by elyme>; APPROVED <24-Sep-2001 by cunninfx>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: RECOGNITION OF GUINEA-BISSAU
TAGS: PFOR, UN, PO
To: STATE INFO COPENHAGEN
HELSINKI
LISBON
OSLO
STOCKHOLM
THE HAGUE
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005